

## Message Text

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PAGE 01 STATE 133136  
ORIGIN PM-04

INFO OCT-01 AF-10 ARA-10 EUR-12 EA-07 NEA-10 ISO-00  
AID-05 DHA-02 SIG-01 MMO-01 NSC-05 SP-02 SS-15  
CIAE-00 INR-07 NSAE-00 PRS-01 ACDA-07 MC-02 IO-13  
IGA-02 TRSE-00 COME-00 EB-07 L-03 H-01 OMB-01  
/129 R

DRAFTED BY PM/SAS:DJJAMES:RG  
APPROVED BY T:LWBENSON  
DOD/DSAA - LTGEN. FISH  
ARA/RPP/PM - MR. OLSON  
EUR/RPM - MR. REHFELD  
NEA/RA - COL. HOBBS  
AID - MS. HEYL :PM MR ERICSON  
AF - COL. WIRKUS  
EA/RA - COL EILAND  
D/HA - MR. JONES

-----092000Z 005018 /56

R 091616Z JUN 77  
FM SECSTATE WASHDC  
TO AMEMBASSY TAIPEI  
AMEMBASSY JAKARTA  
AMEMBASSY SEOUL  
AMEMBASSY KUALA LUMPUR  
AMEMBASSY MANILA  
AMEMBASSY BANGKOK  
AMEMBASSY KABUL  
AMEMBASSY DACCA  
AMEMBASSY CAIRO  
AMEMBASSY DAMASCUS  
AMEMBASSY NEW DELHI  
AMEMBASSY TEL AVIV  
AMEMBASSY AMMAN  
AMEMBASSY BEIRUT  
AMEMBASSY RABAT  
AMEMBASSY KATHMANDU  
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AMEMBASSY ISLAMABAD  
AMEMBASSY COLOMBO  
AMEMBASSY TUNIS  
AMEMBASSY SANA  
AMEMBASSY VIENNA  
AMEMBASSY HELSINKI  
AMEMBASSY ATHENS

AMEMBASSY LISBON  
AMEMBASSY MADRID  
AMEMBASSY ANKARA  
AMEMBASSY YAOUNDE  
AMEMBASSY LIBREVILLE  
AMEMBASSY ACCRA  
AMEMBASSY NAIROBI  
AMEMBASSY MONROVIA  
AMEMBASSY DAKAR  
AMEMBASSY KHARTOUM  
AMEMBASSY KINSHASA  
AMEMBASSY LA PAZ  
AMEMBASSY BOGOTA  
AMEMBASSY BUENOS AIRES  
AMEMBASSY SANTO DOMINGO  
AMEMBASSY QUITO  
AMEMBASSY PORT AU PRINCE  
AMEMBASSY TEGUCIGALPA  
AMEMBASSY MEXICO  
AMEMBASSY MANAGUA  
AMEMBASSY PANAMA  
AMEMBASSY ASUNCION  
AMEMBASSY LIMA  
AMEMBASSY CARACAS  
CINCPAC  
USCINCSO  
USCINCEUR  
INFO AMEMBASSY RANGOON  
AMEMBASSY SUVA  
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AMEMBASSY LOME  
AMEMBASSY ABIDJAN  
AMEMBASSY LAGOS  
AMEMBASSY KINGSTON  
AMEMBASSY PARAMARIBO  
AMEMBASSY MONTEVIDEO  
AMEMBASSY BRASILIA  
AMEMBASSY SAN SALVADOR  
AMEMBASSY GUATEMALA  
AMEMBASSY CANBERRA  
AMEMBASSY TOKYO  
AMEMBASSY WELLINGTON  
AMEMBASSY SINGAPORE  
AMEMBASSY TEHRAN  
AMEMBASSY KUWAIT  
AMEMBASSY JIDDA  
AMEMBASSY BRUSSELS  
AMEMBASSY COPENHAGEN  
AMEMBASSY PARIS

AMEMBASSY BONN  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
AMEMBASSY OSLO  
AMEMBASSY STOCKHOLM  
AMEMBASSY BERN  
AMEMBASSY LONDON  
AMEMBASSY BELGRADE  
AMEMBASSY OTTAWA  
JCS  
CSA  
CNO  
CMC  
CSAF

C O N F I D E N T I A L STATE 133136

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FOR THE AMBASSADOR AND UNIFIED COMMANDER

E.O. 11652: GDS

TAGS: MASS, XX

SUBJECT: ASSESSMENT OF US SECURITY ASSISTANCE PROGRAMS  
FOR FY 1979

1. UNDER SECRETARY BENSON WILL CHAIR THE FORTHCOMING INTERAGENCY MEETINGS TO CONSIDER FY 1979 SECURITY ASSISTANCE PROGRAMS. DELIBERATIONS ARE A FUNDAMENTAL STEP IN FORMULATING THE SECRETARY'S PROPOSAL TO THE PRESIDENT FOR ALL ELEMENTS OF THE SECURITY ASSISTANCE PROGRAM TO BE REQUESTED FROM THE CONGRESS FOR FY 1979. IN VIEW OF THE PRESIDENT'S RECENTLY ANNOUNCED POLICY OF RESTRAINT ON CONVENTIONAL ARMS TRANSFERS, THE INCREASED CONCERN OF BOTH THE PRESIDENT AND CONGRESS WITH REGARD TO HUMAN RIGHTS, AND THE CONTINUING EFFORTS TO ACHIEVE SOME MULTILATERAL AGREEMENTS ON CONVENTIONAL ARMS CONTROL, YOUR PERSONAL ASSESSMENT IS NEEDED TO ASSURE THAT DELIBERATIONS FOR THE FY 1979 PROGRAM RESULT IN REALISTIC AND DOWN-TO-EARTH RECOMMENDATIONS TO THE SECRETARY AND THE PRESIDENT. IN RESPONDING TO THIS TELEGRAM YOU SHOULD BEAR IN MIND THAT THE PRESIDENT HAS STATED THAT "WE MUST RESTRAIN THE TRANSFER OF CONVENTIONAL ARMS BY RECOGNIZING THAT ARMS TRANSFERS ARE AN EXCEPTIONAL FOREIGN POLICY IMPLEMENT, TO BE USED ONLY IN INSTANCES WHERE IT CAN BE CLEARLY DEMONSTRATED THAT THE TRANSFERS CONTRIBUTE TO OUR NATIONAL SECURITY INTERESTS." YOUR ASSESSMENT IS REQUESTED NO LATER THAN JULY 15.

2. THESE INTERAGENCY MEETINGS WILL ADDRESS ALL ELEMENTS OF SECURITY ASSISTANCE FOR EACH COUNTRY INCLUDING: GRANT MATERIEL (MAP), GRANT TRAINING (IMET), FOREIGN MILITARY SALES (BOTH FMS CASH AND FMS FINANCING ASSISTANCE),  
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SECURITY SUPPORTING ASSISTANCE, AND THE COMMERCIAL SALE OF MAJOR DEFENSE EQUIPMENT.

3. YOUR ASSESSMENT SHOULD FIRST OF ALL INDICATE WHAT YOU CONSIDER TO BE THE US INTERESTS SERVED BY MAINTAINING A SECURITY ASSISTANCE RELATIONSHIP WITH YOUR HOST COUNTRY, TOGETHER WITH A STATEMENT OF SPECIFIC OBJECTIVES. CONCLUDING SUMMARY COMMENTS SHOULD REFLECT AMBASSADOR'S PERSONAL VIEWS AND RECOMMENDATIONS (SEE SECTION 2(C), ARMS EXPORT CONTROL ACT.)

4. IN ADDITION, ASSESSMENTS SHOULD INCLUDE COMMENTS ON THE FOLLOWING:

A. WHAT PRESENT AND FUTURE THREAT DOES THE HOST GOVERNMENT BELIEVE IT FACES AND WHAT STRATEGIES (E.G. POLITICAL, DIPLOMATIC, MILITARY) DOES IT BELIEVE WILL BEST MEET THE THREAT? HOW DOES EMBASSY ASSESSMENT CORRESPOND WITH OR DIFFER FROM THAT OF HOST GOVERNMENT? WHAT ARE THE ALTERNATIVES?

B. IN THE ABSENCE OF A CURRENT OR PROJECTED THREAT, WHAT IS YOUR JUSTIFICATION FOR THE PROVISION BY THE US OF SECURITY ASSISTANCE? WHAT CAPABILITIES IN THE AREA COULD BECOME A THREAT IF ATTITUDES OF NEIGHBORING GOVERNMENTS CHANGE?

C. WHAT TYPE OF MILITARY ESTABLISHMENT DOES THE HOST GOVERNMENT BELIEVE IS BEST SUITED TO MEET ITS REQUIREMENTS AND THE THREAT(S)? DO US INTERESTS WARRANT SUPPORT OF SUCH A MILITARY FORCE, OR ARE THERE ALTERNATIVES WHICH MAKE MORE SENSE OR ARE LESS COSTLY?

D. IN PRIORITY ORDER, WHAT SPECIFIC DEFENSE ARTICLES AND DEFENSE SERVICES (E.G., AIRCRAFT, TANKS, SMALL ARMS, TRAINING, FOLLOW-ON SUPPORT, IN-COUNTRY COPRODUCTION  
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ARRANGEMENTS) IS HOST GOVERNMENT LIKELY TO SEEK TO ACQUIRE

FROM THE US IN FY 1979 AND UNDER WHAT TYPE OF FINANCIAL ARRANGEMENT (I.E., MAP, IMET, FMS CASH, FMS FINANCING, OR COMMERCIAL PURCHASE.) FOR EACH ITEM, ACTION ADDRESSEES SHOULD INDICATE WHETHER AND WHAT US INTERESTS WOULD BE SERVED BY SUPPLYING EACH ITEM, HOW COUNTRY INTENDS TO USE THE ITEM, AND, WHERE POSSIBLE, WHETHER LESS ADVANCED OR LESS COSTLY ALTERNATIVE OR SUBSTITUTE ITEM OR SERVICE WOULD BE MILITARILY ACCEPTABLE AND MEET US OBJECTIVES.

E. ASSESSMENT OF THE IMPACT ON THE HOST COUNTRY'S ECONOMY, DEBT SERVICE CAPABILITY, AND DEVELOPMENT PLANS IF ABOVE-CITED DEFENSE ARTICLES AND SERVICES ARE ACQUIRED FROM THE US. FOR AID RECIPIENT COUNTRIES, THIS ASSESSMENT SHOULD BE CONSONANT WITH THAT REQUESTED BY STATE 122750 AIDAC.

F. HOW MANY USG OR CIVILIAN CONTRACT PERSONNEL WILL BE REQUIRED IN-COUNTRY AND FOR WHAT PERIOD OF TIME IN IMPLEMENTATION OF EACH MAJOR SALE OR TRANSFER? WHAT PROBLEMS CAN BE ANTICIPATED FROM ANY ADDED PRESENCE?

G. TO WHAT EXTENT ARE COMPARABLE KINDS OF DEFENSE ARTICLES AND DEFENSE SERVICES AVAILABLE FROM OTHER COUNTRIES? WHAT IS THE LIKELIHOOD OF ACQUISITION FROM OTHER SOURCES IF US DENIES REQUEST?

H. WHAT IS THE ARMS CONTROL IMPACT OF EACH MAJOR ANTICIPATED SALE OR TRANSFER? DO OTHER COUNTRIES IN THE REGION HAVE COMPARABLE TYPES AND AMOUNTS OF DEFENSE EQUIPMENT?

I. HAVE THERE BEEN DEVELOPMENTS IN THE AREA OF HUMAN RIGHTS SINCE SUBMISSION OF THE REPORT IN THE FY 1978 CPD WHICH ARE LIKELY TO HAVE A SIGNIFICANT INFLUENCE ON USG RELATIONS WITH THE COUNTRY AND ON THE ATTITUDES OF CONGRESS AND THE AMERICAN PEOPLE TOWARD THAT COUNTRY?  
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HOW WILL APPROVAL OR DENIAL OF SECURITY ASSISTANCE REQUESTS AFFECT HUMAN RIGHTS PRACTICES OF HOST GOVERNMENT?

J. IN RECOGNITION THAT A US POLICY OF RESTRAINT IN THE TRANSFER OF CONVENTIONAL ARMS CAN HAVE ONLY LIMITED EFFECT WITHOUT MULTILATERAL COOPERATION, WHAT ARE THE PROSPECTS FOR ENLISTING SUCH SUPPORT FROM YOUR HOST COUNTRY AS A SUPPLIER AND/OR PURCHASER OF ARMS?

K. FOR COUNTRIES RECOMMENDED AS IMET RECIPIENTS, WHAT TYPES OF GRANT TRAINING SHOULD BE PROGRAMMED TO SERVE US INTERESTS AS OPPOSED TO RECIPIENT COUNTRY INTERESTS? IN THIS REGARD, WE ARE ATTEMPTING TO ORIENT THE PROGRAM IN-

CREASINGLY TOWARD PROFESSIONAL TRAINING AND AWAY FROM  
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EQUIPMENT-RELATED TRAINING FROM US UNDER FMS IF NOT  
AVAILABLE ON GRANT BASIS? WILL HOST GOVERNMENT PAY TRAVEL  
AND LIVING COSTS TO MAXIMIZE TRAINING AVAILABILITY UNDER  
IMET?

5. WE HAVE PURPOSELY NOT INCLUDED IN THIS MESSAGE ANY  
ESTIMATE OF FUNDING LEVELS FOR SECURITY ASSISTANCE  
RECIPIENT COUNTRIES FOR FY 1979. THIS IS IN KEEPING WITH  
THE CONCEPT OF ZERO BASE BUDGETING WHICH WILL APPLY TO  
THE SECURITY ASSISTANCE PROGRAM. HOWEVER, IN STRUCTURING  
YOUR ASSESSMENT YOU SHOULD ASSUME THAT (A) GRANT MATERIEL  
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6. THIS MESSAGE IS ADDRESSED TO THOSE COUNTRIES FOR  
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SHOULD RECOGNIZE THAT MERE FACT THAT A COUNTRY HAS BEEN  
A RECIPIENT OF SECURITY ASSISTANCE IN THE PAST WILL NOT  
IN ITSELF BE SUFFICIENT TO JUSTIFY RECOMMENDING THAT  
THE PRESIDENT INCLUDE IT IN THE SECURITY ASSISTANCE REQUEST  
TO THE CONGRESS FOR FY 1979.

7. THIS IS A JOINT STATE/DEFENSE MESSAGE. VANCE

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ORIGIN PM-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY:PM/SAS:DJJAMES:RF

APPROVED BY:PM/SAS:DJJAMES

-----031613 221147Z /47

R 220345Z JUL 77

FM SECSTATE WASHDC

TO AMEMBASSY SANTIAGO

C O N F I D E N T I A L STATE 133136

FOLLOWING REPEAT STATE 133136 ACTION TAIPEI JAKARTA SEOUL  
KUALA LUMPUR MANILA BANGKOK KABUL DACCA CAIRO DAMASCUS NEW DELHI  
TEL AVIV AMMAN BEIRUT RABAT KATHMANDU ISLAMABAD COLOMBO TUNIS SANA  
VIENNA HELSINKI ATHENS LISBON MADRID ANKARA YAOUNDE LIBREVILLE  
ACCRA NAIROBI MONVROVIA DAKAR KHARTOUM KINSHASA LA PAZ BOGOTA  
BUENOS AIRES SANTO DOMINGO QUITO PORT AU PRINCE TEGUCIGALPA  
MEXICO MANAGUA PANAMA ASUNCION LIMA CARACAS CINCPAC USCINCSO  
USCINCEUR RANGOON SUVA LOME ABIDJAN LAGOS KINGSTON PARAMARIBO  
MONTEVIDEO BRASILIA SAN SALVADOR GUATEMALA CANBERRA TOKYO WELLINGTON  
SINGAPORE TEHRAN KUWAIT JIDDA BRUSSELS COPENHAGEN PARIS BONN  
ROME THE HAGUE OSLO STOCKHOLM BERN LONDON BELGRADE OTTAWA JCS  
CSA CNO CMC CSAF JUN 09.  
QUOTE C O N F I D E N T I A L STATE 133136

FOR THE AMBASSADOR AND UNIFIED COMMANDER

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THE PRESIDENT AND CONGRESS WITH REGARD TO HUMAN RIGHTS, AND  
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7. THIS IS A JOINT STATE/DEFENSE MESSAGE. VANCE  
UNQUOTE VANCE

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## Message Attributes

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**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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**Drafter:** DJJAMES:RG  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Review Exemptions:** n/a  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ASSESSMENT OF US SECURITY ASSISTANCE PROGRAMS FOR FY 1979  
**TAGS:** MASS, XX, US  
**To:** TAIPEI JAKARTA MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/a31fee7f-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009